



WELLINGTON INNER CITY IMPROVEMENTS NATIONAL WAR MEMORIAL PARK (PUKEAHU)

CRÈCHE RELOCATION / HERITAGE MANAGEMENT PLAN

CERTIFICATION REVIEW

Prepared for:

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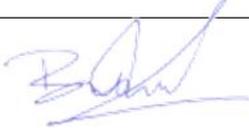
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CRECHE RELOCATION PLAN - CERTIFICATION REVIEW

February 2014

REPORT INFORMATION AND QUALITY CONTROL

Prepared for:	Memorial Park Alliance <div style="text-align: right;">  </div>		
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CERTIFICATION OF DOCUMENT

In accordance with section 19(2)(b) of the National War Memorial Park (Pukeahu) Empowering Act 2102 (“the Act”), the following document is certified as being consistent with, and will give effect to, the condition(s) of Schedule 3 of the Act to which it relates:

Home of Compassion Crèche
18 Buckle St, Wellington
Relocation / Heritage Management Plan

prepared by Studio Pacific Architecture, and
dated 8 January 2014

This certification is given for the reasons set out in the review titled:

*Wellington Inner City Improvements,
National War Memorial Park (Pukeahu),
Crèche Relocation Plan
Certification Review*

prepared by Andrew Stewart Limited in association with
Ian Bowman (Architect and Heritage Conservator), and
dated 24 February 2014.

Certifier



Mark Ashby
Member, New Zealand Planning Institute

Dated: 24 February 2014

1 INTRODUCTION

1.1 Review authors

This review has been prepared under commission to the Interim Alliance engaged by the New Zealand Transport Agency (NZTA) to implement the undergrounding of Buckle Street. The review's authors are Andrew Stewart Limited and Ian Bowman (Architect and Heritage Conservator). The purpose of this review is "certification", as defined by sections 4 and 19(2)(b) of the National War Memorial Park (Pukeahu) Empowering Act 2012 ("the Act").

Section 20 of the Act, and condition NZTA 09 of Schedule 3 to the Act, requires the certifier to be a qualified planner, supported by a suitably qualified conservation professional. To meet these requirements, the certifier is Mark Ashby (Andrew Stewart Limited), who specialises in resource consent acquisition and the development of planning policy. The supporting heritage conservation specialist is Ian Bowman, who brings technical expertise in the management of effects on heritage resources.

The Crèche Relocation / Heritage Management Plan review process included:

- Initial discussions with the Alliance's Environmental and Compliance Manager;
- Site visit to the crèche;
- Meeting with Studio Pacific Architects to discuss management plan structure and content;
- Formal review of draft Plan by the reviewers;
- Amendments to Plan; and
- Further reviews of the Plan, up to the point of approval.

The qualifications and affiliations of the reviewers are:

Mark Ashby

Role: Planner / Certifier

Qualifications: Bachelor Regional Planning (Hons), Massey, 1984

Affiliations:

- Member New Zealand Planning Institute (MNZPI)
- Member Resource Management Law Association of New Zealand

Ian Bowman

Role: Heritage conservation specialist

Qualifications: BA (History and Economic History), Victoria, [1977]

B.Arch, Auckland, [1982]

MA (Conservation Studies), New York, [1985]

Affiliations:

- Fellow of the NZ Institute of Architects

1.2 Wellington inner city improvements

The Wellington inner city improvement projects are aimed at making State Highway 1 the preferred and most efficient route for vehicles travelling between Wellington's central business district and the eastern suburbs. The undergrounding of a section of Buckle Street (and construction of the National War Memorial Park overhead), is one of a suite of projects being implemented by NZTA.

On 7 August 2012, the Government announced a project to underground Buckle Street in front of the National War Memorial. Government also allocated funds to create a new, unified National Memorial precinct. This project is a key part of the Ministry of Culture and Heritage's commemoration of the centenary of the First World War, and the completed New Zealand Memorial Park will be in place by ANZAC Day 2015.

1.3 Empowering Act and schedules

To expedite the project, the Government chose to pass empowering legislation. That legislation, the National War Memorial Park (Pukeahu) Empowering Act 2012, grants all necessary statutory authorisations to NZTA and the Ministry of Culture and Heritage. In effect, the authorisations have provided a project-specific alternative to the Resource Management Act, Historic Places Act, and Building Act processes that would otherwise be required.

Schedules to the Act specify, among other things, resource consents granted to NZTA and the conditions attached to them, and the designation provided to NZTA, and the conditions attached to it.

1.4 Environmental management plans and certification

As specified by the schedules to the Act, particular environmental management plans (EMP) are required to be prepared. The Act also requires that those plans be certified by suitably qualified persons. The purpose of certification is to ensure that any EMP is consistent with the conditions set out in schedules to the Act, and that the plan provides an appropriate means to ensure that the conditions are able to be met.

The following management plans are required by the Act:

- Construction Environmental Management Plan
- Construction noise and vibration management plan (temporary road)
- Construction noise and vibration management plan (undergrounding)
- Construction air quality (dust) management plan (temporary road)
- Construction air quality (dust) management plan (undergrounding)
- Erosion and sediment control management plan
- Crèche relocation plan / heritage management plan
- Construction traffic management plan
- Local roads traffic improvement plan
- Network utility management plan

The Crèche Relocation / Heritage Management Plan is the subject of this review.

1.5 Nature of environmental management plans

The content of the required management plans is set out in the conditions of Schedule 3 to the Act. The conditions note a specific range of matters to be addressed by each of the EMPs.

Notwithstanding the matters spelled out by the scheduled conditions, EMPs as a general class of plan have the following typical characteristics. They:

- Are a 'living' document that focusses on continual improvement and should be updated as necessary;
- Help ensure the application of best practice environmental management to a project;
- Implement conditions of approval or consent;
- Ensure compliance with environmental legislation; and
- Ensure that environmental risks associated with a project are properly managed.

2 APPLICABLE CONDITIONS

The National War Memorial Park (Pukeahu) Empowering Act 2012 includes conditions applicable to the Crèche Relocation / Heritage Management Plan.

Those conditions, taken from Schedule 3 of the Act, are set out below followed by the reviewers' notes on how the CRP is consistent with and gives effect to the conditions. As noted at the beginning of Schedule 3 of the Act, "Manager" in the context of any of the conditions means the Wellington City Council's Manager, Development, Planning and Compliance or their nominee.

Conditions HB1 to HB3 of Schedule 3 refer to the preparation of a Heritage Management Plan. These conditions are not applicable to the document under review and are not dealt with here. HB1 to HB cover the Police Barracks, Defence Buildings, National War Museum and Carillon, and the Francis Holmes building. Resource consent for any works related to these heritage buildings was granted to NZTA via consents RC4 – RC7.

Resource consent for any works related to the crèche was granted to the Ministry of Culture and Heritage (MCH) via RC08. The relocation plan and associated works are subject to MCH condition 05 (which covers the heritage outcomes for the building), and NZTA conditions 08 to 10 which specify the need for a relocation plan and its contents – which include a heritage management plan.

2.1 NZTA 08

NZTA 08 A Relocation Plan for the relocation of the Home of Compassion Crèche (former) shall be provided to the Wellington City Council prior to the relocation of the Home of Compassion Crèche (former) occurring.

Reviewer notes

- This condition is met by the development of the document under review which, after certification, will be provided to Wellington City Council.

Finding NZTA 08

Based on the matters referred to above under Reviewer Notes, condition NZTA 08 has been met.

2.2 NZTA 09

NZTA 09 The Relocation Plan shall include a Heritage Management Plan (HMP) and the Relocation Plan shall not be submitted to the Manager until a qualified planner (supported as necessary by a suitably qualified conservation professional) has certified that the methods provided for in the HMP are consistent with the conditions of this designation relating to the relocation of the Home of Compassion Creche (former) and provide for appropriate means to ensure as far as practicable those conditions of the designation are able to be met.

Reviewer notes

- The Plan is cast as a combined document, containing some elements related to relocation and others related to heritage management.
- The document has been reviewed by a qualified planner (Mark Ashby), supported by a qualified conservation professional (Ian Bowman).
- This certification report notes that the heritage management methods provided for in the Plan are consistent with all relevant conditions set by the Schedules to the Act.

Finding NZTA 09

Based on the matters referred to above under Reviewer Notes, condition NZTA 09 has been met.

2.3 NZTA 10

NZTA 10 The HMP shall be prepared in consultation with the Wellington City Council and the New Zealand Historic Places Trust. Any comments and inputs received from these parties shall be clearly documented within the management plan, along with clear explanation of where any comments have not been incorporated and the reasons why.

The HMP shall include —

- (a) a map showing the area covered by the HMP; and
- (b) drawings showing the current and proposed vertical and horizontal location of the Home of Compassion Crèche (former); and
- (c) a map showing the proposed location of the Home of Compassion Creche (former) and other associated features within its grounds; and
- (d) a map showing all other known archaeological sites and features located within 200 metres of the Home of Compassion Creche (former); and
- (e) the methodology for accurately managing effects during relocation; and
- (f) the results of an up to date condition survey of the Home of Compassion Creche (former) undertaken not more than twelve months prior to the commencement of preparation of the HMP; and
- (g) any heritage monitoring requirements; and
- (h) methods for reporting monitoring results to Wellington City Council and the New Zealand Historic Places Trust; and
- (i) procedures, stand down periods and dispute resolution processes to be applied in the event of an archaeological discovery; and
- (j) methods for transferring any relevant information to Wellington City Council and the New Zealand Historic Places Trust upon completion of works; and
- (k) requirements for a post-construction condition survey to be undertaken and provided to the Manager not more than one month after completion of the relocation.

The HMP shall be consistent with any conditions imposed by any relevant New Zealand Historic Places Trust authority.

Reviewer notes

- The Plan includes all of the maps, drawings, methodologies, results, procedures and other requirements specified by NZTA 10.
- The matters referred to NZTA 10 (a) to (k) are addressed to level of detail expected of such a plan and are appropriate for this particular building and its surroundings.

Finding NZTA 10

Based on the matters referred to above under Reviewer Notes, condition NZTA 10 has been met.

2.4 Ministry of Culture and Heritage Condition 05

Condition no 05 Condition applying to consent numbers RC 08 and RC 10—Heritage

At least 30 working days prior to commencement of construction the consent holder shall prepare and submit documentation in relation to any modification of a listed heritage building or object to certify under section 24 that sufficient information has been provided to determine the nature, form and extent of the proposed work and the extent to which it:

- (a) is sympathetic in form, proportions, materials, colours and the patina of materials of the existing building or object; and
- (b) avoids the loss of historic fabric and the destruction of significant materials and craftsmanship; and
- (c) maintains the relationship of the building or object with its setting, and respects the historic values for which it was listed; and
- (d) appropriately enhances the functionality and robustness of the building and its setting in relation to the Park

Reviewer notes

- The Plan contains an appropriate degree of detail that allow proposed modifications to be judged against the assessment criteria set out by MCH 05 (a) to (d).
- In particular, the Plan includes:
 - A landscape plan, which will assist in meeting condition MCH 05 (a), (c) and (d).
 - Architectural outline specifications, full architectural drawings and specifications, which will assist in meeting MCH 05 (a) and (b).
 - A condition survey, which will assist in meeting MCH 05 (a), (b) and (d).

Finding MCH 05

Based on the matters referred to above under Reviewer Notes, condition MCH 05 will be met.

3 SUMMARY OF FINDINGS

The document *Home of Compassion Crèche, 18 Buckle Street, Wellington – Relocation / Heritage Management Plan* dated January 8 2014, has been reviewed by a qualified Planner and a qualified Heritage Conservation professional. The document has been found to be consistent with the applicable conditions of Schedule 3 of the Act, being conditions NZTA 08, 09 and 10, and Ministry of Culture and Heritage condition 05.

Provided that the measures and procedures identified in the document are consistently adhered to and amendments made as necessary within the provisions of the Act, the relocation / heritage management framework will give effect to the conditions of the Act. The reviewers note that the management plan provides a suitable framework for addressing issues as (or if) they arise. This 'reactive framework' approach is consistent with the typical nature of an environmental management plan.

There is no direct relationship between the relocation / heritage management and other management plans prepared as part of the National War Memorial Park / Buckle Street undergrounding project. However, the reviewers recommend that the Construction Environmental Management Plan be reviewed to ensure that, where necessary, it supports the implementation of the relocation / heritage management plan.